# Government of India

# R F D

## (Results-Framework Document)
## for

## Department of Land Resources

## (2013-2014)

# Section 1:
# Vision, Mission, Objectives and Functions

## Vision

To ensure optimum utilization and sustainable productivity of rainfed/degraded lands. To have an effective land use system based on efficient land information system (LIS).

## Mission

To enhance the productivity of rainfed/ degraded lands and livelihood opportunities in rural areas through a participatory watershed development approach.To put in place effective agrarian reforms, including an efficient land use policy, and a transparent Land Records Management System (LRMS) with the aim of bringing in the system of conclusive titling.

## Objectives

1 To increase productivity of rainfed/degraded land and livelihood opportunities through the process of integrated watershed management;

2 To support the States/UTs for implementation of National Land Records Modernization Programme (NLRMP) with the aim of ushering in the Conclusive Titling system and laying the foundation for building an LIS;

## Functions

1 Administration of Land Acquisition Act, 1894 (1 of 1894) and matters relating to acquisition of land for purposes of the Union.

2 To facilitate adoption of policy for Rehabilitation & Resettlement of displaced people.

3 Land reforms, land tenure, land records, consolidation of holdings and other related matters.

4 Implementation of watershed programme for development of rainfed/degraded areas.

5 Guide and facilitate States to modernize land record management & build up a land information system.

6 Promotion of rural livelihoods through watershed programme.

7 Facilitate States efforts to usher in conclusive titling system.

## Section 2:
## Inter se Priorities among Key Objectives, Success indicators and Targets

| Objective | Weight | Action | Success Indicator | Unit | Weight | Target / Criteria Value | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | Excellent | Very Good | Good | Fair | Poor |
| | | | | | | 100% | 90% | 80% | 70% | 60% |
| [1] To increase productivity of rainfed/degraded land and livelihood opportunities through the process of integrated watershed management; | 62.00 | [1.1] Sanction of new projects under IWMP | [1.1.1] Achieving target of 50.00 lakh Ha. by 31.03.2014 | Area in lakh Ha. | 10.00 | 50.00 | 45.00 | 40.00 | 35.00 | 30.00 |
| | | [1.2] Timely release of funds for Completion of activities of on-going IWMP projects. | [1.2.1] Completion of Prepatory phase over 61.78 lakh ha area | Area in lakh Ha. | 10.00 | 61.78 | 55.60 | 49.42 | 43.25 | 37.05 |
| | | | [1.2.2] Preparation of DPRs for 1330 IWMP projects | Number | 10.00 | 1330 | 1197 | 1064 | 931 | 798 |
| | | | [1.2.3] Evaluation of Preparatory phase of 1300 no. of projects | Number | 10.00 | 1300 | 1170 | 1040 | 910 | 780 |
| | | | [1.2.4] Creation of 10,000 Rainwater Harvesting Structures | Number | 8.00 | 10000 | 9000 | 8000 | 7000 | 6000 |
| | | | [1.2.5] Renovation/restoration of 2000 no. of old rain water harvesting structures | Number | 2.00 | 2000 | 1800 | 1600 | 1400 | 1200 |
| | | | [1.2.6] Plantation including afforestation & horticulture in 124,000 ha | Ha | 5.00 | 124000 | 111600 | 99200 | 86800 | 74400 |
| | | | [1.2.7] Formation of 3,900 Self Help Gropus (SHGs) | Number | 2.00 | 3900 | 3510 | 3120 | 2730 | 2340 |

# Section 2:
## Inter se Priorities among Key Objectives, Success indicators and Targets

| Objective | Weight | Action | Success Indicator | Unit | Weight | Target / Criteria Value | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | Excellent | Very Good | Good | Fair | Poor |
| | | | | | | 100% | 90% | 80% | 70% | 60% |
| | | | [1.2.8] Providing livelihoods to 13,000 households | Number | 3.00 | 13000 | 11700 | 10400 | 9100 | 7800 |
| | | [1.3] Capacity building of stakeholders in watershed development programme | [1.3.1] Organization of Training Programmes | Number of training man-days | 2.00 | 5000 | 4500 | 4000 | 3500 | 2000 |
| [2] To support the States/UTs for implementation of National Land Records Modernization Programme (NLRMP) with the aim of ushering in the Conclusive Titling system and laying the foundation for building an LIS; | 23.00 | [2.1] Scrutiny and approval by the Sanctioning Committee, of proposals received from States/UTs, which are complete in all respects | [2.1.1] Average number of days taken to evaluate and approve the proposals | Average number of days | 8.00 | 45 | 50 | 55 | 60 | 65 |
| | | [2.2] Release of funds | [2.2.1] Number of Districts to be covered | Number | 10.00 | 60 | 50 | 40 | 30 | 20 |
| | | [2.3] Capacity Building of Stakeholders in NLRMP programme | [2.3.1] Organization of training programmes for field level district revenue officials including Patwaris | Number of training mandays | 5.00 | 5000 | 4500 | 4000 | 3500 | 3000 |
| * Efficient Functioning of the RFD System | 3.00 | Timely submission of Draft RFD 2014-15 for Approval | On-time submission | Date | 2.0 | 05/03/2014 | 06/03/2014 | 07/03/2014 | 08/03/2014 | 11/03/2014 |
| | | Timely submission of Results for 2012-13 | On-time submission | Date | 1.0 | 01/05/2013 | 02/05/2013 | 03/05/2013 | 06/05/2013 | 07/05/2013 |
| * Transparency/Service delivery Ministry/Department | 3.00 | Independent Audit of implementation of Citizens'/Clients' Charter (CCC) | % of implementation | % | 2.0 | 100 | 95 | 90 | 85 | 80 |

* Mandatory Objective(s)

## Section 2:
## Inter se Priorities among Key Objectives, Success indicators and Targets

| Objective | Weight | Action | Success Indicator | Unit | Weight | Target / Criteria Value | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | Excellent | Very Good | Good | Fair | Poor |
| | | | | | | 100% | 90% | 80% | 70% | 60% |
| | | Independent Audit of implementation of Public Grievance Redressal System | % of implementation | % | 1.0 | 100 | 95 | 90 | 85 | 80 |
| * Administrative Reforms | 6.00 | Implement mitigating strategies for reducing potential risk of corruption | % of implementation | % | 1.0 | 100 | 95 | 90 | 85 | 80 |
| | | Implement ISO 9001 as per the approved action plan | % of implementation | % | 2.0 | 100 | 95 | 90 | 85 | 80 |
| | | Implement Innovation Action Plan (IAP) | % of milestones achieved | % | 2.0 | 100 | 95 | 90 | 85 | 80 |
| | | Identification of core and non-core activities of the Ministry/Department as per 2nd ARC recommendations | Timely submission | Date | 1.0 | 27/01/2014 | 28/01/2014 | 29/01/2014 | 30/01/2014 | 31/01/2014 |
| * Improving Internal Efficiency/Responsiveness. | 2.00 | Update departmental strategy to align with 12th Plan priorities | Timely updation of the strategy | Date | 2.0 | 10/09/2013 | 17/09/2013 | 24/09/2013 | 01/10/2013 | 08/10/2013 |
| * Ensuring compliance to the Financial Accountability Framework | 1.00 | Timely submission of ATNs on Audit paras of C&AG | Percentage of ATNs submitted within due date (4 months) from date of presentation of Report to Parliament by CAG .during the year. | % | 0.25 | 100 | 90 | 80 | 70 | 60 |
| | | Timely submission of ATRs to the PAC Sectt. on PAC Reports. | Percentage of ATRS submitted within due date ( 6 months) from date of presentation of Report to Parliament by PAC .during the year. | % | 0.25 | 100 | 90 | 80 | 70 | 60 |
| | | Early disposal of pending ATNs on Audit Paras of C&AG Reports presented to Parliament before 31.3.2012. | Percentage of outstanding ATNs disposed off during the year. | % | 0.25 | 100 | 90 | 80 | 70 | 60 |

* Mandatory Objective(s)

## Section 2:
## Inter se Priorities among Key Objectives, Success indicators and Targets

| Objective | Weight | Action | Success Indicator | Unit | Weight | Target / Criteria Value | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | Excellent | Very Good | Good | Fair | Poor |
| | | | | | | 100% | 90% | 80% | 70% | 60% |
| | | Early disposal of pending ATRs on PAC Reports presented to Parliament before 31.3.2012 | Percentage of outstanding ATRS disposed off during the year. | % | 0.25 | 100 | 90 | 80 | 70 | 60 |

* Mandatory Objective(s)

# Section 3:
# Trend Values of the Success Indicators

| Objective | Action | Success Indicator | Unit | Actual Value for FY 11/12 | Actual Value for FY 12/13 | Target Value for FY 13/14 | Projected Value for FY 14/15 | Projected Value for FY 15/16 |
|---|---|---|---|---|---|---|---|---|
| [1] To increase productivity of rainfed/degraded land and livelihood opportunities through the process of integrated watershed management; | [1.1] Sanction of new projects under IWMP | [1.1.1] Achieving target of 50.00 lakh Ha. by 31.03.2014 | Area in lakh Ha. | 87.40 | 50.00 | 45.00 | 50.00 | 50.00 |
| | [1.2] Timely release of funds for Completion of activities of on-going IWMP projects. | [1.2.1] Completion of Prepatory phase over 61.78 lakh ha area | Area in lakh Ha. | 00 | 38 | 55.60 | 63.55 | 35.00 |
| | | [1.2.2] Preparation of DPRs for 1330 IWMP projects | Number | 00 | 00 | 1197 | 742 | 742 |
| | | [1.2.3] Evaluation of Preparatory phase of 1300 no. of projects | Number | 00 | 00 | 1170 | 1330 | 742 |
| | | [1.2.4] Creation of 10,000 Rainwater Harvesting Structures | Number | 00 | 00 | 9000 | 15000 | 18000 |
| | | [1.2.5] Renovation/restoration of 2000 no. of old rain water harvesting structures | Number | 00 | 00 | 1800 | 3000 | 3600 |
| | | [1.2.6] Plantation including afforestation & horticulture in 124,000 ha | Ha | 00 | 00 | 111600 | 126000 | 70000 |
| | | [1.2.7] Formation of 3,900 Self Help Gropus (SHGs) | Number | 00 | 00 | 3510 | 3990 | 2226 |

# Section 3:
# Trend Values of the Success Indicators

| Objective | Action | Success Indicator | Unit | Actual Value for FY 11/12 | Actual Value for FY 12/13 | Target Value for FY 13/14 | Projected Value for FY 14/15 | Projected Value for FY 15/16 |
|---|---|---|---|---|---|---|---|---|
| | | | | | | | | |
| | | [1.2.8] Providing livelihoods to 13,000 households | Number | 00 | 00 | 11700 | 13000 | 7500 |
| | [1.3] Capacity building of stakeholders in watershed development programme | [1.3.1] Organization of Training Programmes | Number of training man-days | 4050 | 5000 | 4500 | 5000 | 5000 |
| [2] To support the States/UTs for implementation of National Land Records Modernization Programme (NLRMP) with the aim of ushering in the Conclusive Titling system and laying the foundation for building an LIS; | [2.1] Scrutiny and approval by the Sanctioning Committee, of proposals received from States/UTs, which are complete in all respects | [2.1.1] Average number of days taken to evaluate and approve the proposals | Average number of days | 45 | 45 | 50 | 45 | 45 |
| | [2.2] Release of funds | [2.2.1] Number of Districts to be covered | Number | 63 | 48 | 50 | 60 | 60 |
| | [2.3] Capacity Building of Stakeholders in NLRMP programme | [2.3.1] Organization of training programmes for field level district revenue officials including Patwaris | Number of training mandays | 00 | 4800 | 4500 | 5000 | 5000 |
| * Efficient Functioning of the RFD System | Timely submission of Draft RFD 2014-15 for Approval | On-time submission | Date | 07/03/2011 | 05/03/2012 | 06/03/2014 | -- | -- |
| | Timely submission of Results for 2012-13 | On-time submission | Date | 01/05/2012 | -- | 02/05/2013 | -- | -- |

* Mandatory Objective(s)

# Section 3:
# Trend Values of the Success Indicators

| Objective | Action | Success Indicator | Unit | Actual Value for FY 11/12 | Actual Value for FY 12/13 | Target Value for FY 13/14 | Projected Value for FY 14/15 | Projected Value for FY 15/16 |
|---|---|---|---|---|---|---|---|---|
| * Transparency/Service delivery Ministry/Department | Independent Audit of implementation of Citizens'/Clients' Charter | % of implementation | % | -- | -- | 95 | -- | -- |
| | Independent Audit of implementation of Public Grievance Redressal System | % of implementation | % | -- | -- | 95 | -- | -- |
| * Administrative Reforms | Implement mitigating strategies for reducing potential risk of corruption | % of implementation | % | -- | -- | 95 | -- | -- |
| | Implement ISO 9001 as per the approved action plan | % of implementation | % | -- | -- | 95 | -- | -- |
| | Implement Innovation Action Plan (IAP) | % of milestones achieved | % | -- | -- | 95 | -- | -- |
| | Identification of core and non-core activities of the Ministry/Department as per 2nd ARC recommendations | Timely submission | Date | -- | -- | 15/10/2013 | -- | -- |
| * Ensuring compliance to the Financial Accountability Framework | Timely submission of ATNs on Audit paras of C&AG | Percentage of ATNs submitted within due date (4 months) from date of presentation of Report to Parliament by CAG .during the year. | % | -- | -- | 90 | -- | -- |
| | Timely submission of ATRs to the PAC Sectt. on PAC Reports. | Percentage of ATRS submitted within due date ( 6 months) from date of presentation of Report to Parliament by PAC .during the year. | % | -- | -- | 90 | -- | -- |

* Mandatory Objective(s)

## Section 3:
## Trend Values of the Success Indicators

| Objective | Action | Success Indicator | Unit | Actual Value for FY 11/12 | Actual Value for FY 12/13 | Target Value for FY 13/14 | Projected Value for FY 14/15 | Projected Value for FY 15/16 |
|---|---|---|---|---|---|---|---|---|
| | Early disposal of pending ATNs on Audit Paras of C&AG Reports presented to Parliament before 31.3.2012. | Percentage of outstanding ATNs disposed off during the year. | % | -- | -- | 90 | -- | -- |
| | Early disposal of pending ATRs on PAC Reports presented to Parliament before 31.3.2012 | Percentage of outstanding ATRS disposed off during the year. | % | -- | -- | 90 | -- | -- |

* Mandatory Objective(s)

# Section 4:
# Acronym

| SI.No | Acronym | Description |
|---|---|---|
| 1 | DDP | Desert Development Programme |
| 2 | DPAP | Drought Prone Area Programme |
| 3 | DPR | Detailed Project Report |
| 4 | IWDP | Integrated Wastelands Development Programme |
| 5 | IWMP | Integrated Watershed Management Programme |
| 6 | PPR | Preliminary Project Report |
| 7 | RC | Responsibility Centre |
| 8 | SHG | Self Help Group |
| 9 | SLNA | State Level Nodal Agency |

# Section 4:
## Description and Definition of Success Indicators and Proposed Measurement Methodology

| SI.No | Success indicator | Description | Definition | Measurement | General Comments |
|---|---|---|---|---|---|
| 1 | [1.1.1] Achieving target of 50.00 lakh Ha. by 31.03.2014 | The area of projects appraised by Steering Committee under the Chairmanship of Secretary(LR) and sanctioned by State Level Nodal Agency(SLNA) during the year | | Area in lakh ha. | This activity is dependent on timely submission of PPRs by SLNA for appraisal |
| 2 | [1.2.1] Completion of Prepatory phase over 61.78 lakh ha area | The preparatory phase of project includes prepration of DPRs, Entry Point Activities , institution and capacity building etc. | | 70% area of the projects sanctioned in 2010-11 (70% of 88.24 lakh ha.) | This is dependent on timely completion of preparatory phase by SLNA |
| 3 | [1.2.2] Preparation of DPRs for 1330 IWMP projects | DPRs are prepared through Participatory Rural Appraisal (PRA) exercise and technical inputs in the form of resource maps, cadastral maps, GIS data etc. | | 70% of the projects sanctioned in 2011-12 (70% of 1898 no. of projects) | Normally preparation of DPRs takes about 8-10 months |
| 4 | [1.2.3] Evaluation of Preparatory phase of 1300 no. of projects | After completion of preparatory phase, evaluation is conducted, in order to start the activities of works phase | | 70% of the projects sanctioned in 2011-12 (70% of 1898 no. of projects) | Evaluation is conducted by independent institutional evaluating agencies selected by SLNAs as per guidelines of DoLR. |
| 5 | [1.2.4] Creation of 10,000 Rainwater Harvesting Structures | Water Harvesting Structures will be created in works phase of project. It is presumed that 1000 no. of 2009-10 projects will be in works phase in 2013-14 | | @ 10 no. of Rain water Harvesting Structures per project | Various activities under IWMP are selected considering the site specific factors like topography, nature and depth of soil cover, type of rocks, water absorbing capacity of land, rain fall intensity and land use etc. All works are |

## Section 4:
## Description and Definition of Success Indicators and Proposed Measurement Methodology

| SI.No | Success indicator | Description | Definition | Measurement | General Comments |
|---|---|---|---|---|---|
| 5 | [1.2.4] Creation of 10,000 Rainwater Harvesting Structures | Water Harvesting Structures will be created in works phase of project. It is presumed that 1000 no. of 2009-10 projects will be in works phase in 2013-14 | | @ 10 no. of Rain water Harvesting Structures per project | planned allocation specific manner, taking into account various factors including socio-economic condition of the area and local demands. |
| 6 | [1.2.5] Renovation/restoration of 2000 no. of old rain water harvesting structures | Old Water Harvesting Structures will be renovated/ restored in works phase of project. It is presumed that 1000 no. of 2009-10 projects will be in works phase in 2013-14 | | @ 2 no. of old Rain water Harvesting Structures per project | Various activities under IWMP are selected considering the site specific factors and local demands. |
| 7 | [1.2.6] Plantation including afforestation & horticulture in 124,000 ha | Plantations will be taken up in works phase of project. It is presumed that plantation will be taken up over 2% area of projects completing preparatory phase in 2013-14 | | @ 2% of 61.78 lakh ha | Various activities under IWMP are selected considering the site specific factors like topography, nature and depth of soil cover, type of rocks, water absorbing capacity of land, rain fall intensity and land use etc. All works are planned allocation specific manner, taking into account various factors including socio-economic condition of the area and local demands. |
| 8 | [1.2.7] Formation of 3,900 Self Help Gropus (SHGs) | The SHGs will be formed after completing preparatory phase in 1300 projects. | | @ 3 SHGs per projects for 1300 no. of projects | |

# Section 4:
# Description and Definition of Success Indicators and Proposed Measurement Methodology

| SI.No | Success indicator | Description | Definition | Measurement | General Comments |
|---|---|---|---|---|---|
| 9 | [1.2.8] Providing livelihoods to 13,000 households | About 66% of SHGs formed will be taking up livelihood activities and an average of 5 households in each SHG will be benefited. | | @ 66% of SHGs formed multiplied by 5 households per SHG. | SHGs are provided revolving funds to start livelihood activities. |
| 10 | [1.3.1] Organization of Training Programmes | Training programmes are to be organised for capacity building of various stakeholders. | | No. of training man-days. | |
| 11 | [2.1.1] Average number of days taken to evaluate and approve the proposals | Under the NLRMP, proposals are received from the States/UTs. After scrutiny in the Department, these are placed before the Project Sanctioning and Monitoring Committee (PS&MC) for approval. The PS&MC is headed by the Secretary of the Department of Land Resources and consists of representatives of the concerned Departments/Ministries of the Govt. of India. The PS&MC reviews the progress of computerization of land records in the State/UTs and recommends the funds as per the guidelines of the NLRMP. | The average number of days, it takes in the Department to scrutinize the proposal recieved from the State/UT and place it before the PS&MC. | Average number of days taken to scrutinize the proposal | |

## Section 4:
## Description and Definition of Success Indicators and Proposed Measurement Methodology

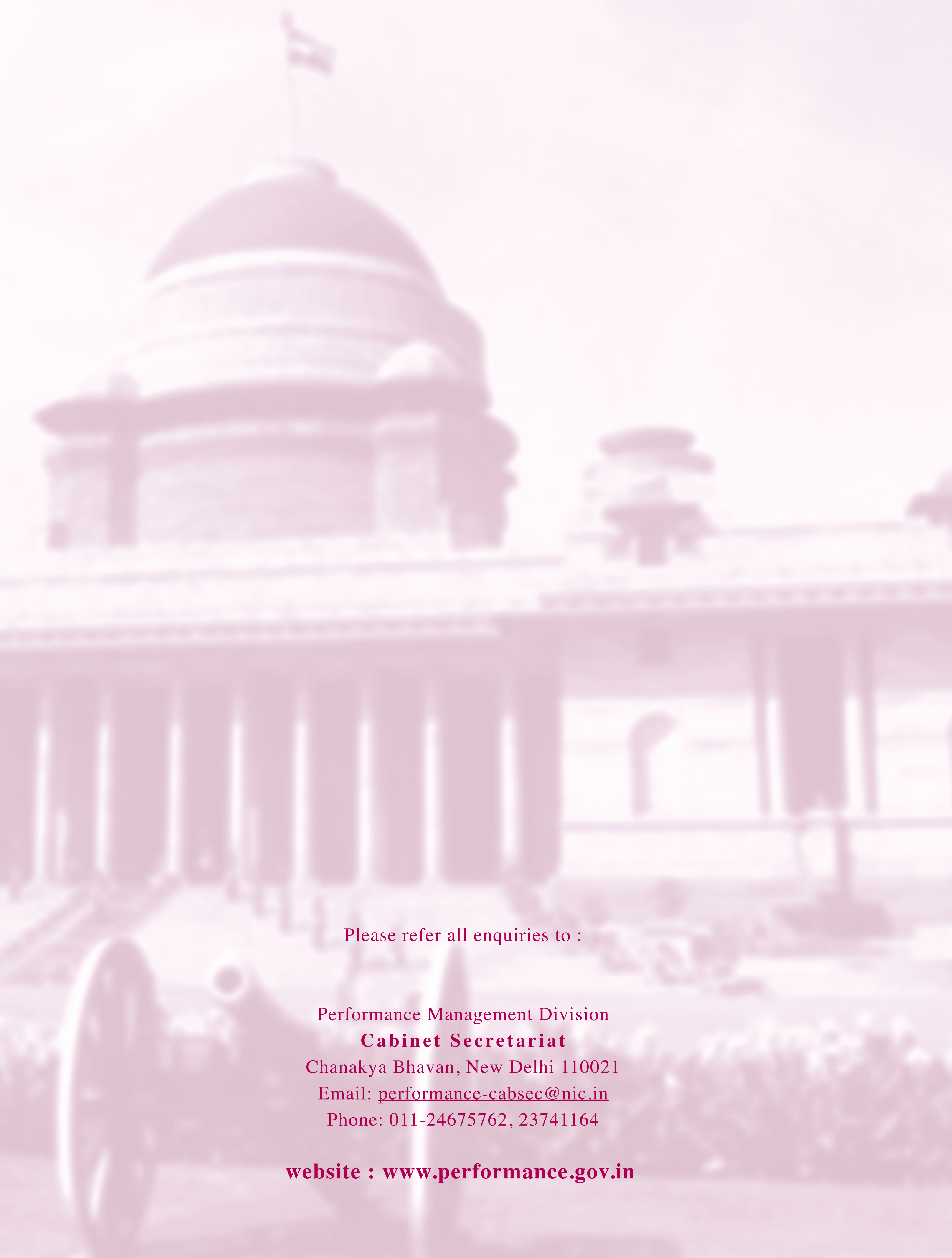
| SI.No | Success indicator | Description | Definition | Measurement | General Comments |
|---|---|---|---|---|---|
| 12 | [2.2.1] Number of Districts to be covered | Under the NLRMP, 'district' is the unit of implementation where all the activities are proposed to converge. So, a certain number of districts are proposed to be covered each year under the program. | Number of districts sanctioned under the NLRMP in a year. | Number of districts. | If adequate no. of proposals do not come from States during the year, the target could be revised downwards at the year- end evaluation exercise. |
| 13 | [2.3.1] Organization of training programmes for field level district revenue officials including Patwaris | Since NLRMP is a hi-tech and complex program, training and capacity building are the cornerstones for achieving success. The NLRMP Cells/Centres have been established in various States/UTs. Further, trainings are also being organized by the Department through National Informatics Centre (NIC), Survey of India (SoI) and National Remote Sensing Centre (NRSC). So, a certain number of training programs for capacity building (number of training days) of various stakeholders are proposed to be organized in a year. Training manual for the courses to be conducted at these cells will be circulated to the States/UTs by the Department. | Number of training man days organized in a year. | Number of trainings man days | Training need analysis /assessment of revenue officers will be undertaken and the training programmes will be designed accordingly. |

## Section 5 :
## Specific Performance Requirements from other Departments

| Location Type | State | Organisation Type | Organisation Name | Relevant Success Indicator | What is your requirement from this organisation | Justification for this requirement | Please quantify your requirement from this Organisation | What happens if your requirement is not met. |
|---|---|---|---|---|---|---|---|---|
| State Government | All States | others | All Organization | [1.1.1] Achieving target of 50.00 lakh Ha. by 31.03.2014 | Completing all the activities of the sanctioned projects as per DPR within the time schedule. | IWMP is implemented by States. DoLR only facilitates with fund release | 1. Achieving target of 50.00 lakh ha.<br>2. Completion of preparatory phase-61.78 lakh ha area.<br>3. Preparation of DPR-1330 projects.<br>4. Evalution of preparatory phase-1300 projects. | The implementation will be delayed and funds may not be utilized in full |
| | | | | [1.2.1] Completion of Prepatory phase over 61.78 lakh ha area | | | | |
| | | | | [1.2.2] Preparation of DPRs for 1330 IWMP projects | | | | |
| | | | | [1.2.3] Evaluation of Preparatory phase of 1300 no. of projects | | | | |
| | | | | [2.2.1] Number of Districts to be covered | 1. Demands for new projects.<br>2. Training and capacity building. | 1. District is unit of implementation.<br>2. Hi-tech programme. | 1. 60 districts.<br>2. 5000 no. of man days. | The targets may not be achieved |
| | | | | [2.3.1] Organization of training programmes for field level district revenue officials including Patwaris | | | | |

# Section 6:
# Outcome/Impact of Department/Ministry

| | Outcome/Impact of Department/Ministry | Jointly responsible for influencing this outcome / impact with the following department (s) / ministry(ies) | Success Indicator | Unit | FY 11/12 | FY 12/13 | FY 13/14 | FY 14/15 | FY 15/16 |
|---|---|---|---|---|---|---|---|---|---|
| 1 | Increasing water availability in rainfed/degraded areas by creating water harvesting/storage structures | State Governments: Which will ensure convergence with MGNREGA, Ground Water Board, Soil Conservation Department and Agriculture Department | Creation of rain water storage structures (measureable in numbers) | Number | 00 | 00 | 10000 | 15000 | 18000 |
| 2 | Increasing area under plantation including afforestation & horticulture | State Governments: Which will ensure convergence with MGNREGA, National Horticulture Mission, Soil Conservation Department and Agriculture Department | Area of land including wastelands put under productive use by plantation (measureable in ha.) | Ha | 00 | 00 | 60000 | 124000 | 100000 |
| 3 | Providing livelihood to 13,000 households | | Households provided with livelihood activities (measureable in numbers) | Number | 00 | 00 | 13000 | 13000 | 7500 |
| 4 | Computerized Records of Rights (RoRs) | Department of Information &Technology, State Governments | States/UTs where RoRs fully computerized | Number | 3 | 2 | 3 | 3 | 3 |
| 5 | RoR data on website of the State/UT | Department of Information &Technology, State Governments | States/UTs having RoR data on web | Number | 4 | 3 | 3 | 3 | 3 |



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